City of Carpinteria

COUNCIL AGENDA STAFF REPORT
January 24, 2022

ITEM FOR COUNCIL CONSIDERATION

City Council District Maps review, including presentation on three draft plans created by Redistricting Partners for Council review and feedback.

STAFF RECOMMENDATION

Receive the staff presentation, open the public hearing and receive public comment, close the public hearing, deliberate and provide direction to staff and consultant as determined appropriate, and schedule the next meeting.

Sample Motion: I move to receive and file the presentation and public comments received to date.

BACKGROUND

This is the third of five public meetings required as a part of the City's process for drawing City Council district maps, which will culminate with the scheduled adoption of the Council Districts Map by the City Council in March 2022. The purpose of this third meeting is to review draft maps produced by the City's consultant in response to testimony provided by members of the public to date concerning Communities of Interest, etc., maps submitted by the public, and parameters for map drawing included in the California Voters Rights Act. Pursuant the City's schedule for drawing and adopting district maps for the November 2022 municipal election, this matter will also be considered at regular City Council meetings in February and March.

Information about the Carpinteria City Council Districting process can be accessed through the City website home page here: www.carpinteriaca.gov or by contacting the City at (805) 684-5405.

Election Systems
Most public agencies in California conduct elections for their governing board in one of two formats: at-large or district-based. In the at-large election system, the governing board members are elected by vote of the entire populace of the jurisdiction and each voter may cast one vote for each open seat. In the district-based system, the

jurisdiction is divided into separate districts and each voter may cast a vote only for a candidate seeking election to the seat that represents the district he or she resides within. Since its incorporation in 1965, the City of Carpinteria ("City") has utilized an at-large elections system for City Council elections. The five members of the City Council are elected to four-year, overlapping terms; elections are held every even-numbered year. The mayor and vice mayor are selected by their fellow Council members and customarily serve four-year terms.

The Notice of Violation
On July 3, 2017, the City received a Notice of Violation of California Voting Rights Act (the "Notice") from attorney Robert Goodman on behalf of residents Jatzibe Sandoval and Frank Gonzalez ("Prospective Plaintiffs").

At the Council's July 31, 2017 meeting, the Council received a report on the California Voting Rights Act ("CVRA") and the Notice and heard public comment on potentially transitioning to district-based elections. A majority of those commenting spoke in favor of instituting a district-based election system. At its meeting of August 14, 2017, the City Council adopted Resolution No. 5743, declaring its intention to transition from at-large to district-based elections by November of 2022.

On August 14th of 2017 the City Council executed a Conditional Settlement Agreement and Release providing that per the adoption of Resolution No. 5743 the Prospective Plaintiffs should not bring suit against the City prior to Nov 9, 2022 for any cause of action related to the City's electoral system.

Mapping Process
In April 2019, the City Council approved by resolution the formation of a District Elections Ad hoc Committee (Committee), on which Councilmembers Alarcon and Clark were assigned. The City subsequently entered into a consultant services agreement in October of 2019 with Redistricting Partners to assist the City with the process of drawing district boundaries. A primary purpose of the Committee's work included developing a plan to gain public input consistent with the CVRA on communities of interest and drawing a map. The Committee concluded its work on October 20, 2021.

To date, the City Council has held meetings on this matter on July 31, 2017; August 14, 2017; April 8, 2019; June 28, 2021; July 26, 2021; November 8, 2021; and December 13, 2021. District Mapping public workshops were held Monday, September 20th at 5:30; Wednesday, September 22 at noon; and Sunday September 26 at 2:00 p.m. The workshops were conducted to allow for both in person and remote testimony via the Zoom virtual meeting platform.

DISCUSSION

The City's consultant has drafted three five-district plans for City Council and public review (Attachments A, B and C). The plans have been drafted based on traditional

districting criteria as established by the Fair Maps Act including that districts are of relatively equal size, contiguous, maintain "communities of interest", follow city and census designated place boundaries and keep districts compact. These plans also incorporate COI testimony and other testimony received by the City and review of the maps submitted by members of the public.

City Council and the public can provide feedback on any of the plans and themes presented to guide further iteration of the draft plans. These plans have been published on the City website and an ad was placed in the Coastal View to announce that the plans are available to the public online.

The City has made two processes available, digital map drawing via a portal on the City's District Mapping website and hardcopy maps mailed to each household. To date, 130 district maps have been submitted and 23 Communities of Interest Maps have been submitted. Following this hearing, amended plans are scheduled to be presented at the Plan selection hearing on February 28, 2022

POLICY CONSISTENCY

This hearing is a part of the City Council district mapping process being followed in compliance with Federal and State Voting Rights Act during this transition to district-based council elections.

FINANCIAL CONSIDERATIONS

Cost associated with this work includes a consultant service agreement, which is a part of projected expenses included in the adopted Fiscal Year 2021-22 budget.

LEGAL AND RISK MANAGEMENT CONSIDERATIONS

The City Attorney's Office is supporting the District Mapping process and will be available to answer questions concerning this matter.

ATTACHMENTS

Attachment A: Carpinteria Draft Plan A, Prepared by Redistricting Partners including Draft Plan, 2020 Census Data, and Citizen Voting Age Population (CVAP)

Attachment B: Carpinteria Draft Plan B, Prepared by Redistricting Partners including Draft Plan, 2020 Census Data, and Citizen Voting Age Population (CVAP)

Attachment C: Carpinteria Draft Plan C, Prepared by Redistricting Partners including Draft Plan, 2020 Census Data, and Citizen Voting Age Population (CVAP)

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Signature

Reviewed by: Dave Durflinger, City Manager
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Signature

ATTACHMENT A

2020 Census

|	A	B	C	D	E
Population	2,679	2,643	2,619	2,785	2,567
Deviation	20	-16	-40	126	-92
Deviation %	0.8%	-0.6%	-1.5%	4.7%	-3.5%
Other	1,191	1,463	1,115	1,222	1,443
Other %	44.5%	55.4%	42.6%	43.9%	56.2%
Latino	1,404	1,111	1,460	1,462	1,048
Latino %	52.4%	42.0%	55.7%	52.5%	40.8%
Asian	65	59	29	85	61
Asian %	2.4%	2.2%	1.1%	3.1%	2.4%
Black	19	10	15	16	15
Black %	0.7%	0.4%	0.6%	0.6%	0.6%

Citizen Voting Age Population (CVAP)

	A	B	C	D	E
Total CVAP	1,792	1,868	1,514	1,674	1,935
Other CVAP	1,101	1,402	993	1,022	1,482
Other CVAP %	61.4%	75.1%	65.6%	61.1%	76.6%
Latino CVAP	671	379	517	543	427
Latino CVAP %	37.4%	20.3%	34.1%	32.4%	22.1%
Asian CVAP	14	87	4	81	12
Asian CVAP %	0.8%	4.7%	0.3%	4.8%	0.6%
Black CVAP	6	0	0	28	14
Black CVAP %	0.3%	0.0%	0.0%	1.7%	0.7%

District A
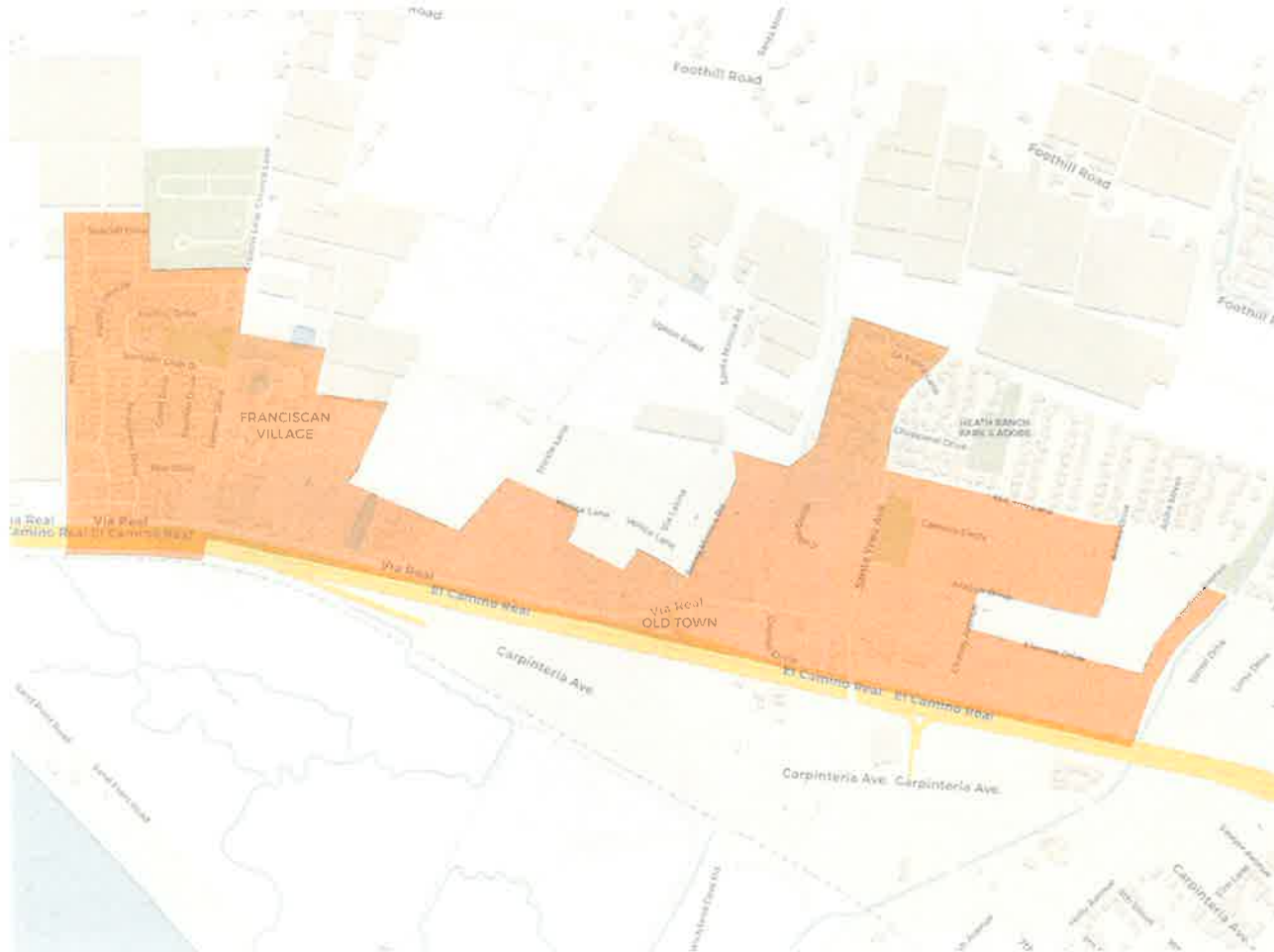
2020 Census
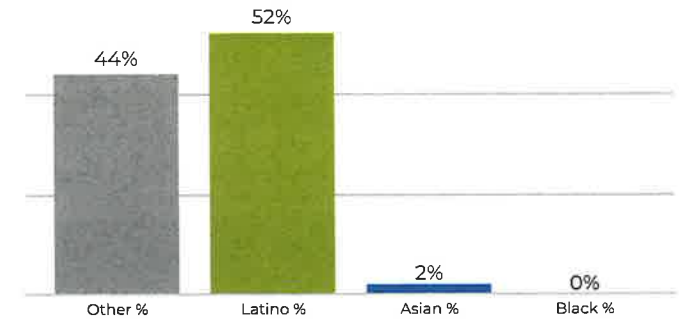
	Other %	Latino %	Asian %	Black %
	44%	52%	2%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	61%	37%	0%	0%
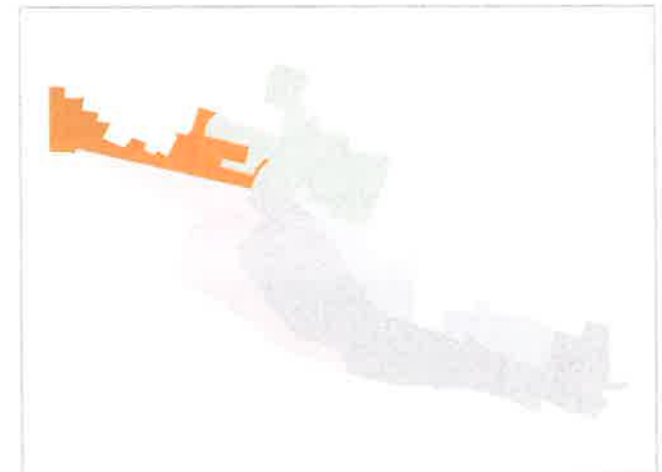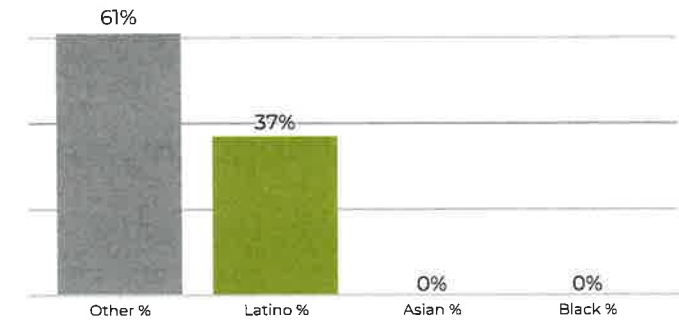
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,679	20	0.8%	1,191	44.5%	1,404	52.4%	65	2.4%	19	0.7%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,792	1,101	61.4%	671	37.4%	14	0.8%	6	0.3%

District B
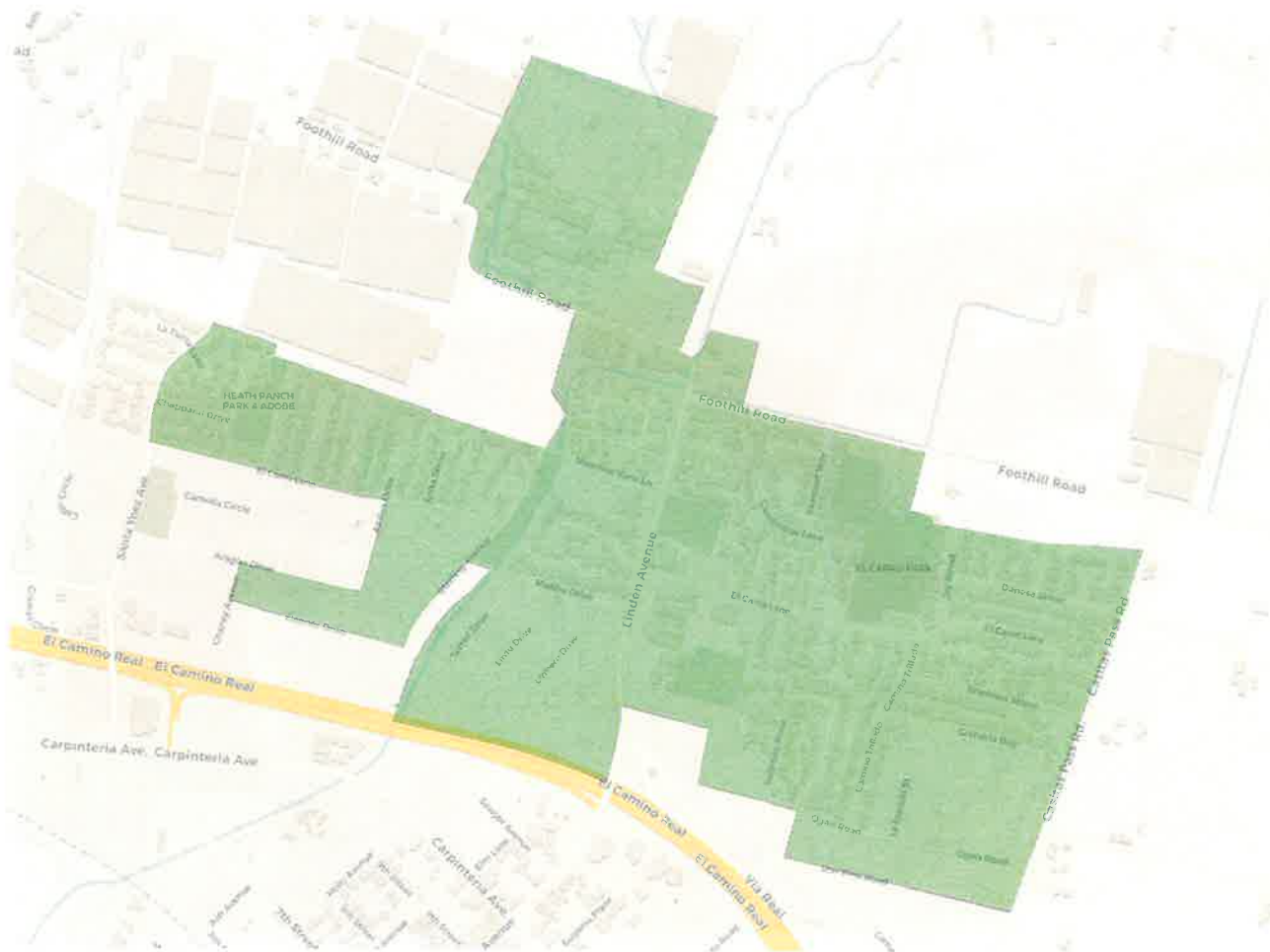
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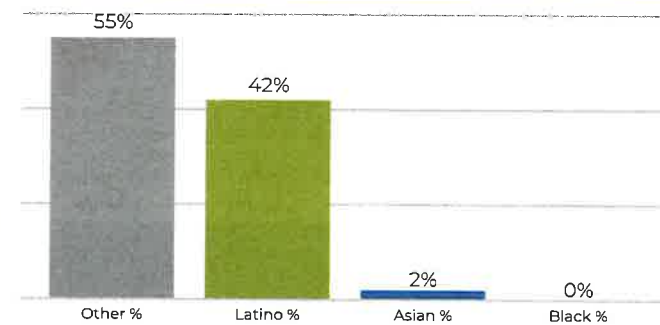
Other %	Latino %	Asian %	Black %
55%	42%	2%	0%

Citizen Voting Age Population

Other %	Latino %	Asian %	Black %
75%	20%	4%	0%
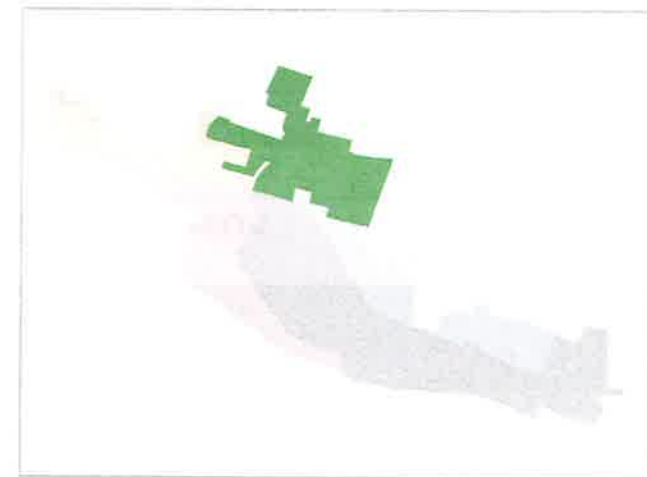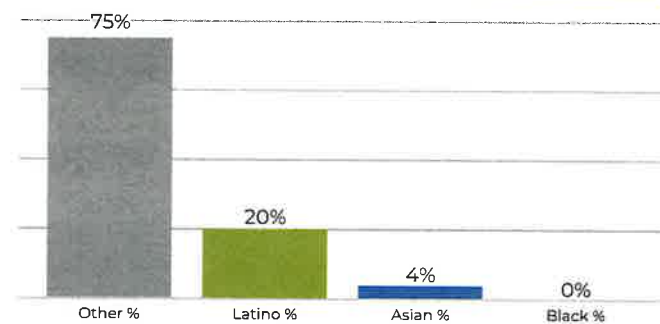
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,643	-16	-0.6%	1,463	55.4%	1,111	42.0%	59	2.2%	10	0.4%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,868	1,402	75.1%	379	20.3%	87	4.7%	0	0.0%

District C

2020 Census
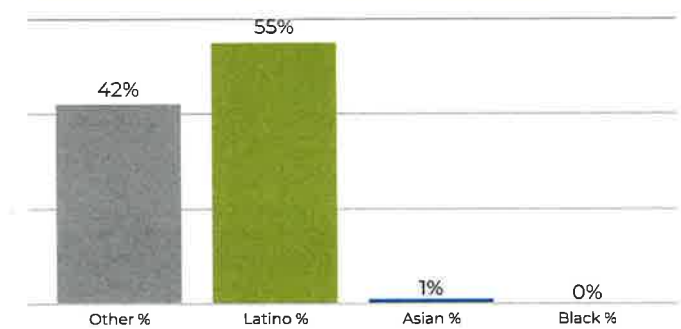
Other %	Latino %	Asian %	Black %
42%	55%	1%	0%

Citizen Voting Age Population

Other %	Latino %	Asian %	Black %
65%	34%	0%	0%
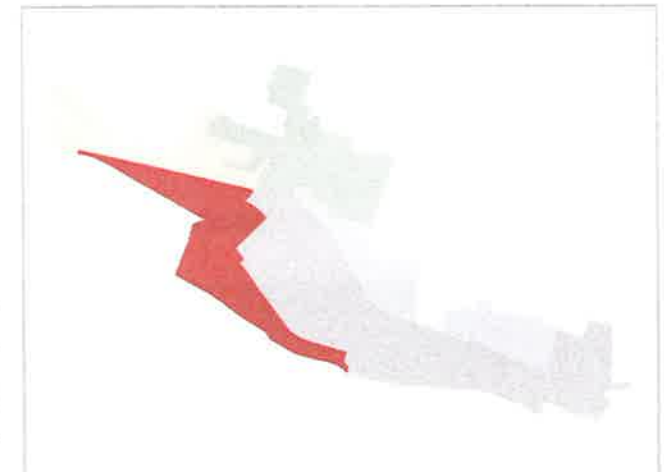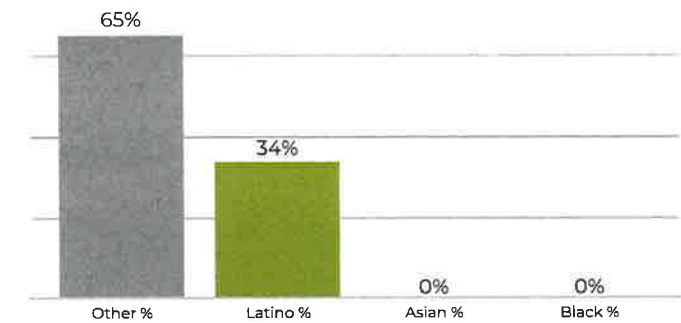
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,619	-40	-1.5%	1,115	42.6%	1,460	55.7%	29	1.1%	15	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,514	993	65.6%	517	34.1%	4	0.3%	0	0.0%

District D
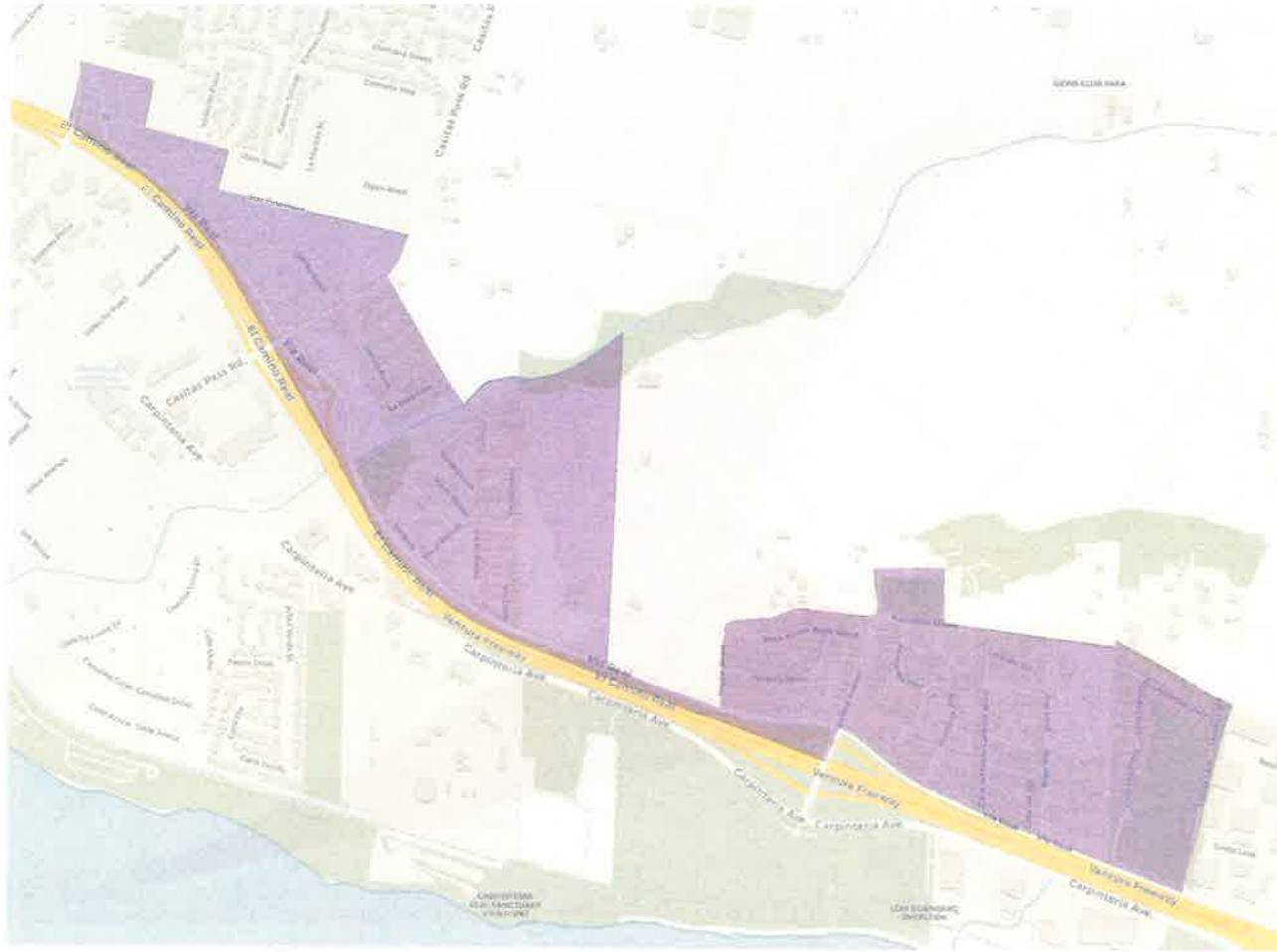
2020 Census
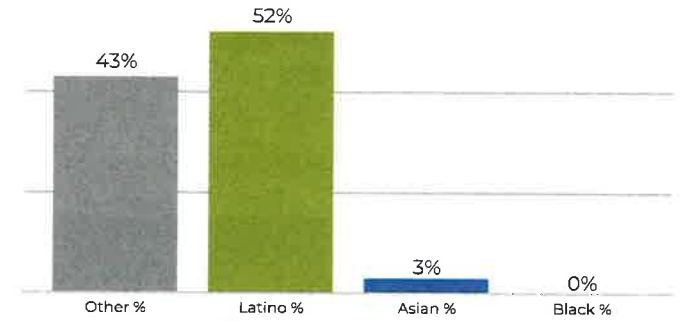
	Other %	Latino %	Asian %	Black %
	43%	52%	3%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	61%	32%	4%	1%
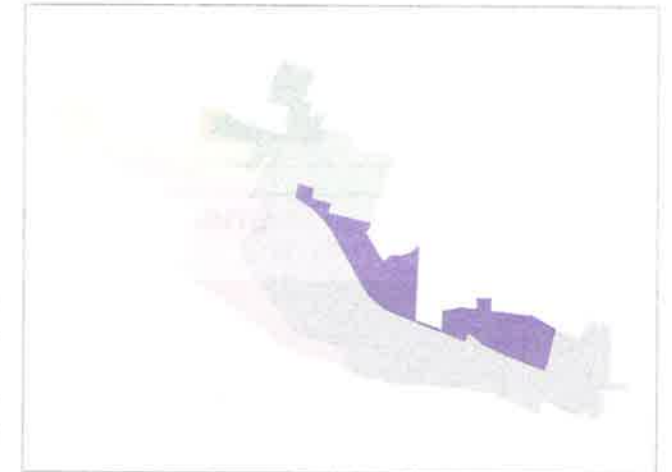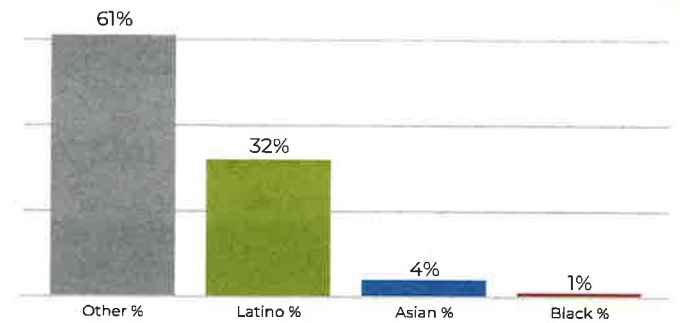
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,785	126	4.7%	1,222	43.9%	1,462	52.5%	85	3.1%	16	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,674	1,022	61.1%	543	32.4%	81	4.8%	28	1.7%
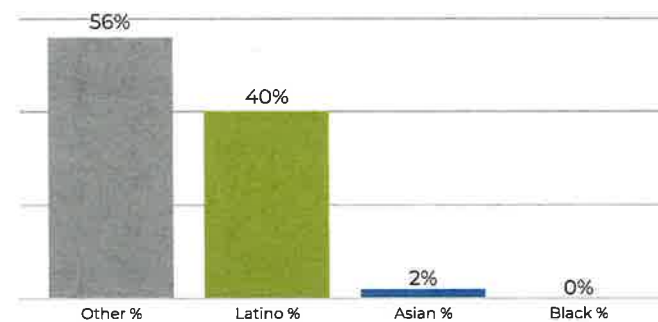
City of Carpinteria
Draft Plan A

District E

2020 Census

56%	40%	2%	0%
Other %	Latino %	Asian %	Black %

Citizen Voting Age Population

76%	22%	0%	0%
Other %	Latino %	Asian %	Black %
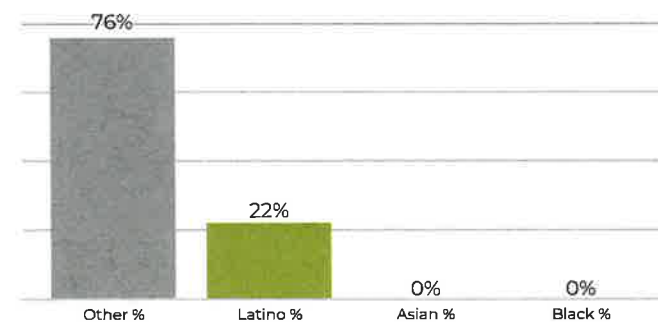
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,567	-92	-3.5%	1,443	56.2%	1,048	40.8%	61	2.4%	15	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,935	1,482	76.6%	427	22.1%	12	0.6%	14	0.7%

ATTACHMENT B

REDISTRICTING PARTNERS
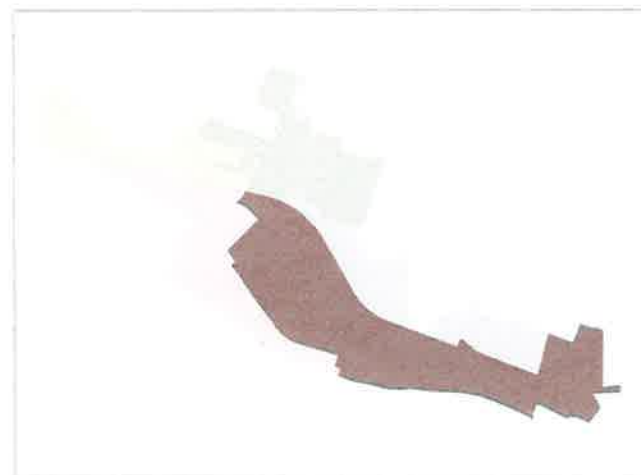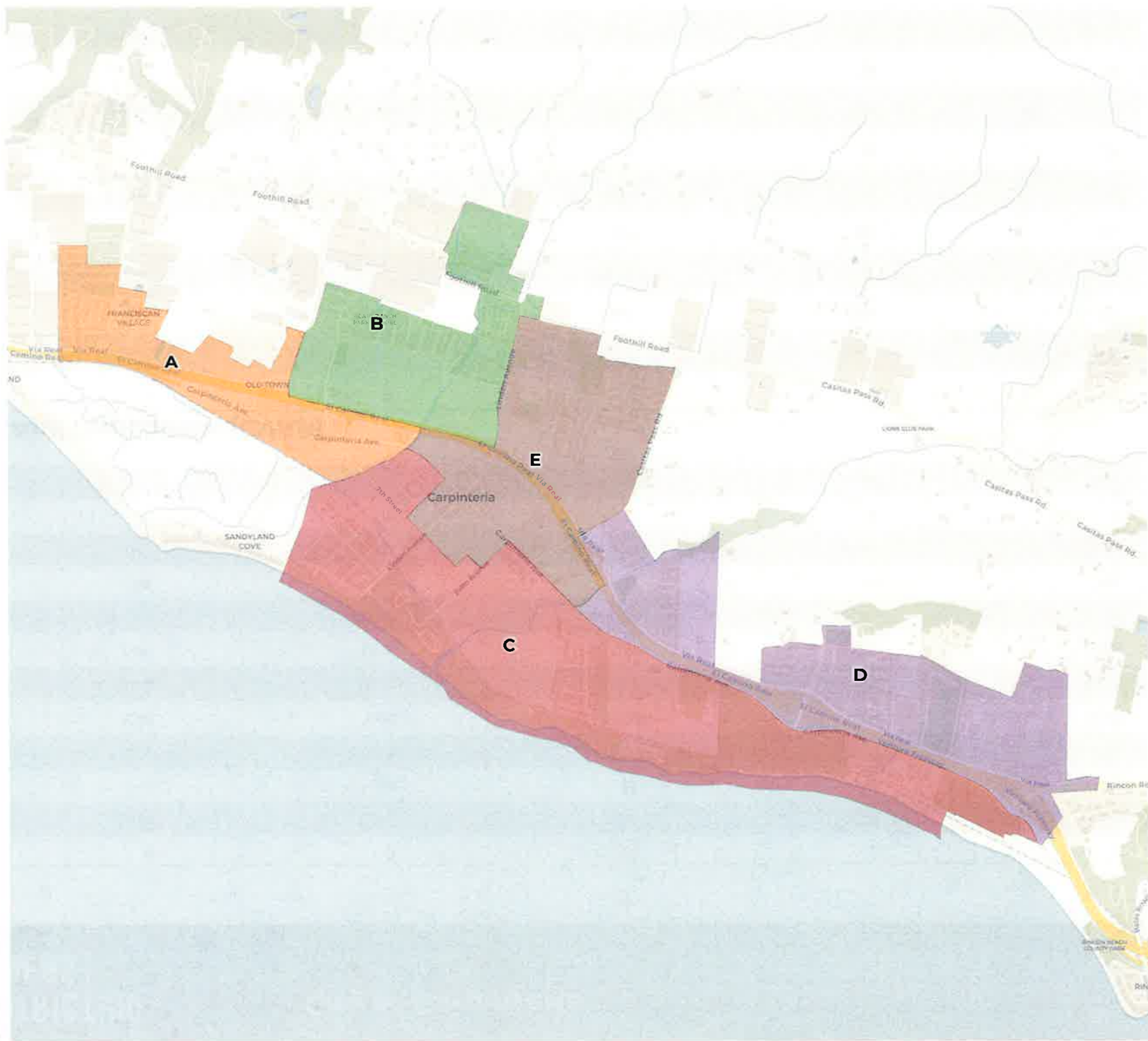
2020 Census

	A	B	C	D	E
Population	2,657	2,599	2,721	2,579	2,737
Deviation	-2	-60	62	-80	78
Deviation %	-0.1%	-2.3%	2.3%	-3.0%	2.9%
Other	1,143	1,128	1,458	1,074	1,631
Other %	43.0%	43.4%	53.6%	41.6%	59.6%
Latino	1,451	1,406	1,211	1,412	1,005
Latino %	54.6%	54.1%	44.5%	54.7%	36.7%
Asian	48	50	30	77	94
Asian %	1.8%	1.9%	1.1%	3.0%	3.4%
Black	15	15	22	16	7
Black %	0.6%	0.6%	0.8%	0.6%	0.3%

Citizen Voting Age Population (CVAP)

	A	B	C	D	E
Total CVAP	1,494	1,416	2,129	1,495	2,249
Other CVAP	826	928	1,605	884	1,757
Other CVAP %	55.3%	65.5%	75.4%	59.1%	78.1%
Latino CVAP	664	460	507	527	379
Latino CVAP %	44.4%	32.5%	23.8%	35.3%	16.9%
Asian CVAP	4	22	3	56	113
Asian CVAP %	0.3%	1.6%	0.1%	3.7%	5.0%
Black CVAP	0	6	14	28	0
Black CVAP %	0.0%	0.4%	0.7%	1.9%	0.0%

District A

2020 Census
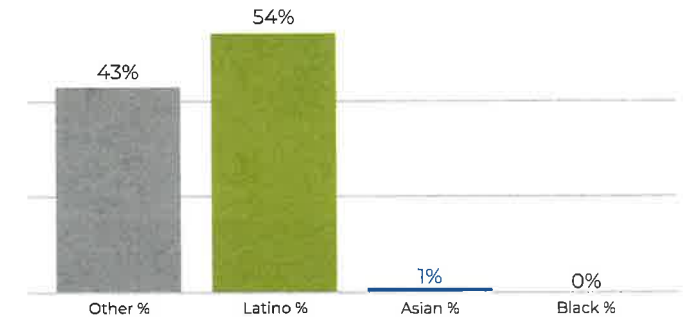
43%	54%	1%	0%
Other %	Latino %	Asian %	Black %

Citizen Voting Age Population

55%	44%	0%	0%
Other %	Latino %	Asian %	Black %
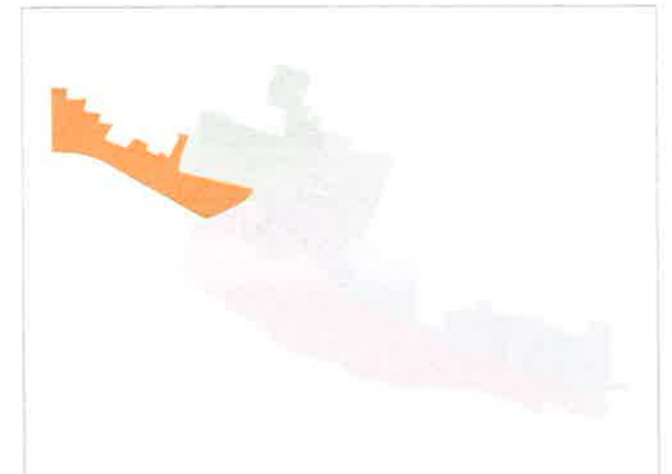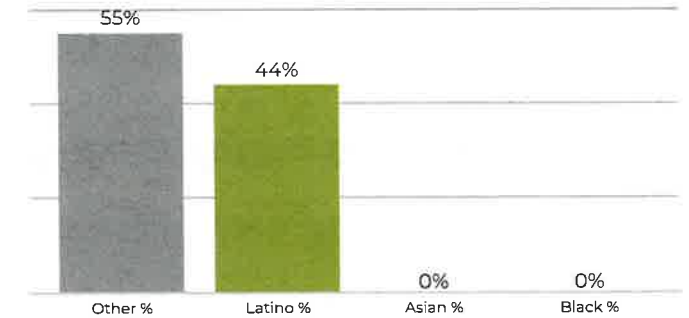
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,657	-2	-0.1%	1,143	43.0%	1,451	54.6%	48	1.8%	15	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,494	826	55.3%	664	44.4%	4	0.3%	0	0.0%

District B
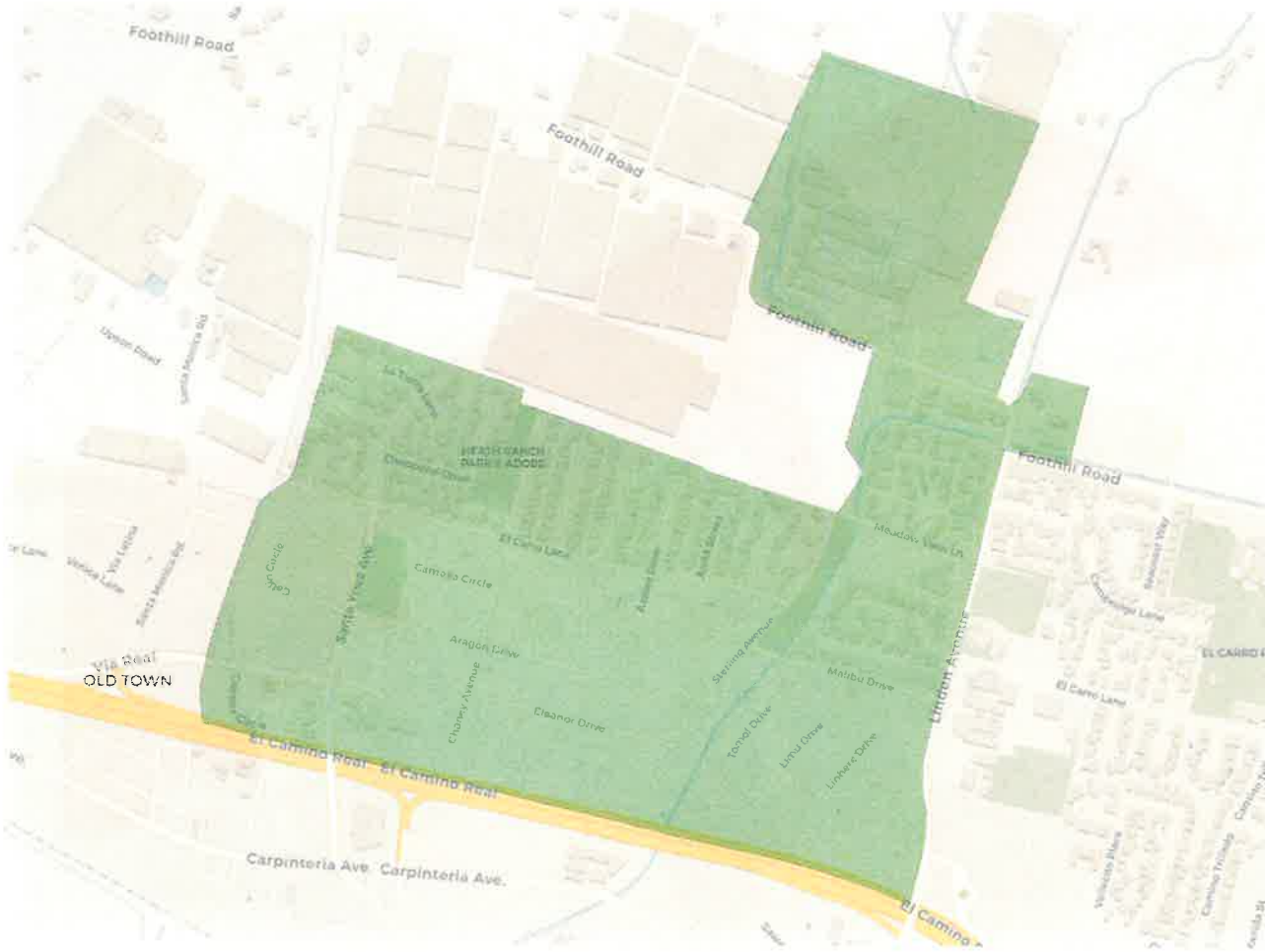
2020 Census
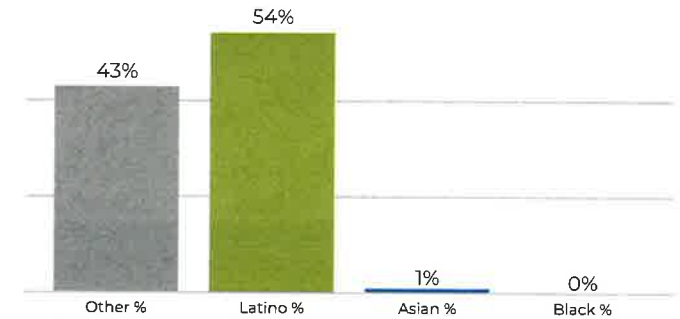
- Other %: 43%
- Latino %: 54%
- Asian %: 1%
- Black %: 0%

Citizen Voting Age Population

- Other %: 65%
- Latino %: 32%
- Asian %: 1%
- Black %: 0%
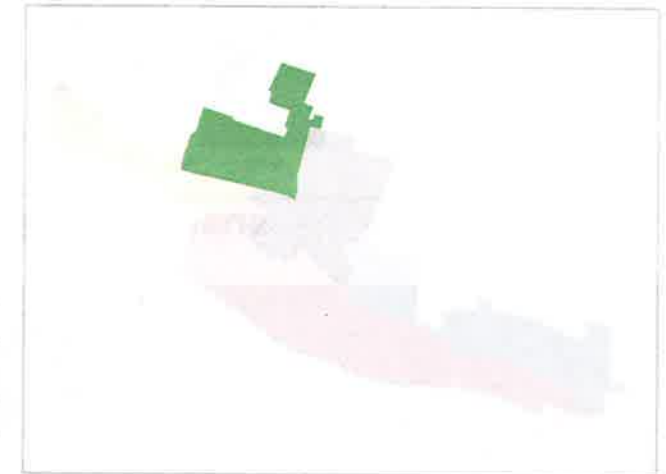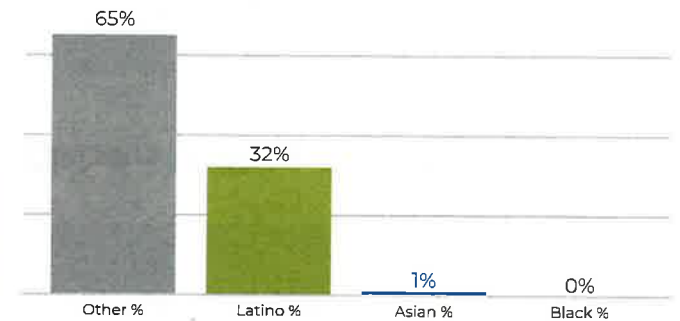
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,599	-60	-2.3%	1,128	43.4%	1,406	54.1%	50	1.9%	15	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,416	928	65.5%	460	32.5%	22	1.6%	6	0.4%

District C

2020 Census
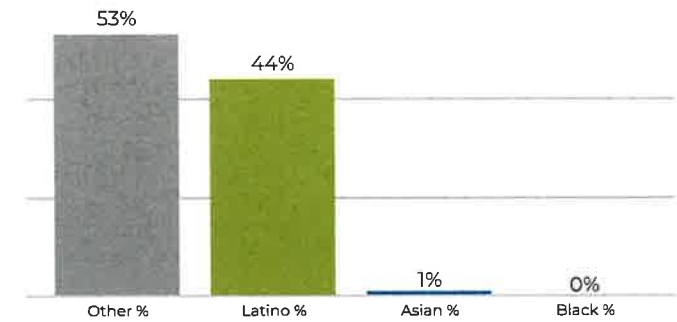
	Other %	Latino %	Asian %	Black %
	53%	44%	1%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	75%	23%	0%	0%
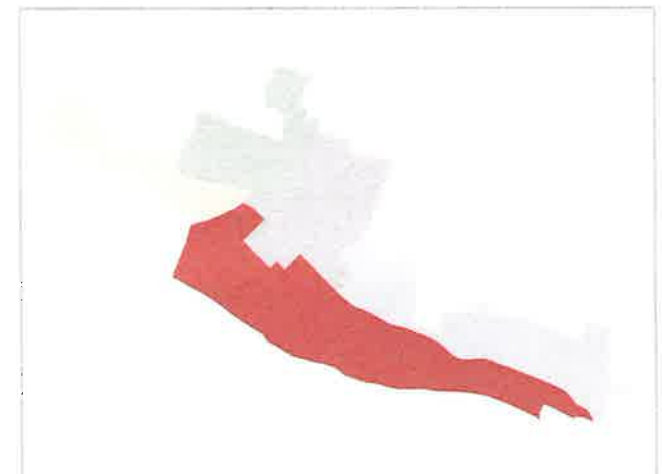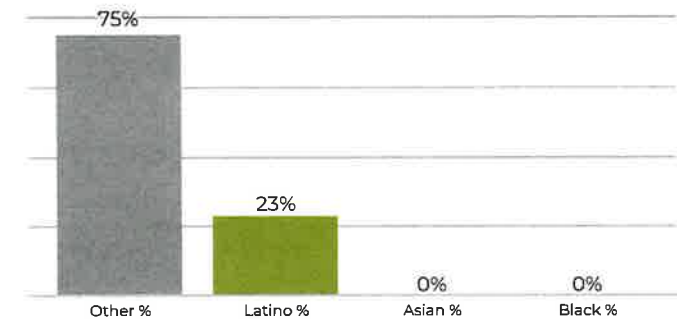
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,721	62	2.3%	1,458	53.6%	1,211	44.5%	30	1.1%	22	0.8%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
2,129	1,605	75.4%	507	23.8%	3	0.1%	14	0.7%

District D

2020 Census

- Other %: 41%
- Latino %: 54%
- Asian %: 3%
- Black %: 0%

Citizen Voting Age Population

- Other %: 59%
- Latino %: 35%
- Asian %: 3%
- Black %: 1%

Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,579	-80	-3.0%	1,074	41.6%	1,412	54.7%	77	3.0%	16	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,495	884	59.1%	527	35.3%	56	3.7%	28	1.9%

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Draft Plan B

District E

2020 Census

	Other %	Latino %	Asian %	Black %
	59%	36%	3%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	78%	16%	5%	0%

Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,737	78	2.9%	1,631	59.6%	1,005	36.7%	94	3.4%	7	0.3%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
2,249	1,757	78.1%	379	16.9%	113	5.0%	0	0.0%

ATTACHMENT C

REDISTRICTING PARTNERS

REDISTRICTING PARTNERS
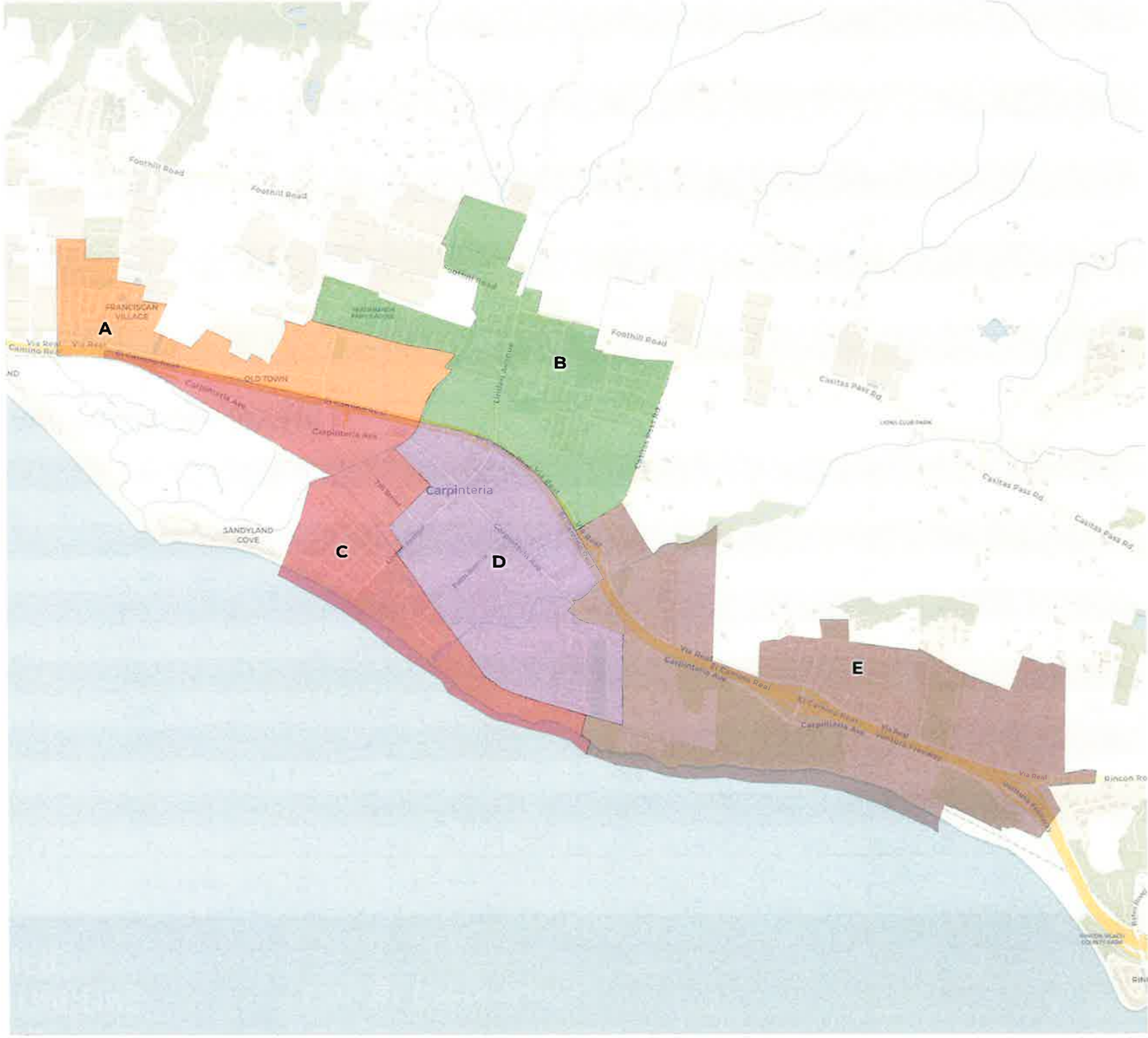
2020 Census

	A	B	C	D	E
Population	2,780	2,789	2,572	2,573	2,579
Deviation	121	130	-87	-86	-80
Deviation %	4.6%	4.9%	-3.3%	-3.2%	-3.0%
Other	1,210	1,611	1,104	1,435	1,074
Other %	43.5%	57.8%	42.9%	55.8%	41.6%
Latino	1,477	1,106	1,427	1,063	1,412
Latino %	53.1%	39.7%	55.5%	41.3%	54.7%
Asian	73	63	26	60	77
Asian %	2.6%	2.3%	1.0%	2.3%	3.0%
Black	20	9	15	15	16
Black %	0.7%	0.3%	0.6%	0.6%	0.6%

Citizen Voting Age Population (CVAP)

	A	B	C	D	E
Total CVAP	1,841	2,025	1,476	1,946	1,495
Other CVAP	1,126	1,530	976	1,484	884
Other CVAP %	61.2%	75.6%	66.1%	76.3%	59.1%
Latino CVAP	691	383	496	440	527
Latino CVAP %	37.5%	18.9%	33.6%	22.6%	35.3%
Asian CVAP	18	112	4	8	56
Asian CVAP %	1.0%	5.5%	0.3%	0.4%	3.7%
Black CVAP	6	0	0	14	28
Black CVAP %	0.3%	0.0%	0.0%	0.7%	1.9%

District A
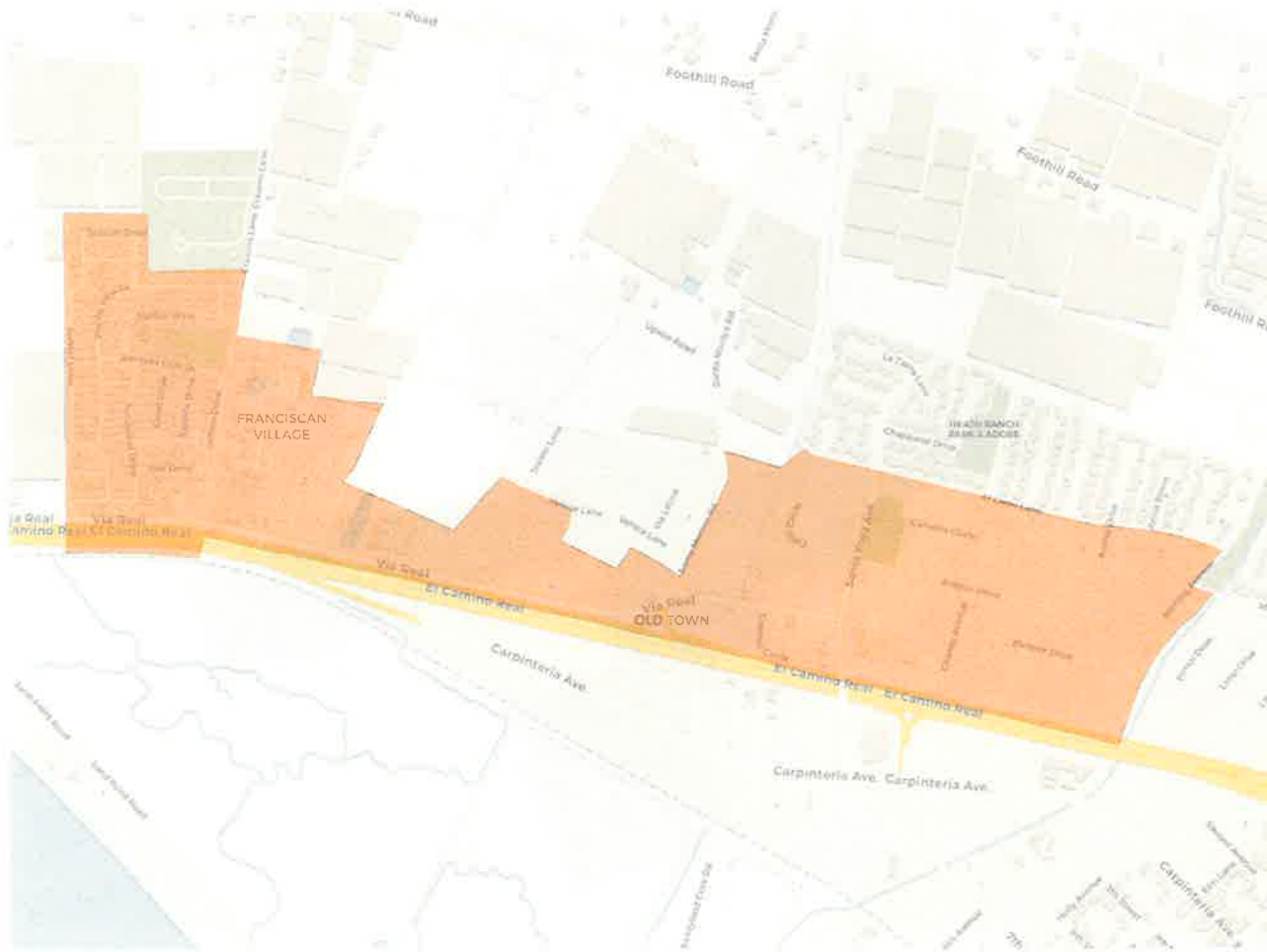
2020 Census
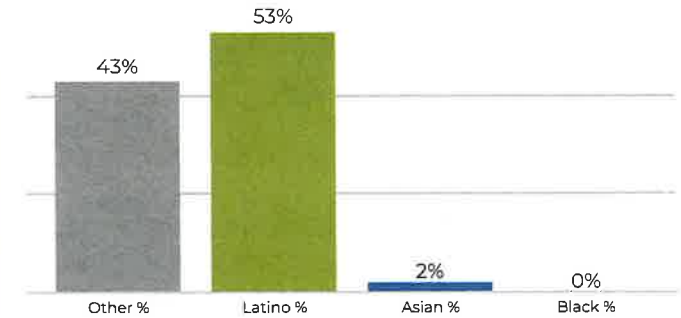
	43%	53%	2%	0%
	Other %	Latino %	Asian %	Black %

Citizen Voting Age Population

	61%	37%	1%	0%
	Other %	Latino %	Asian %	Black %
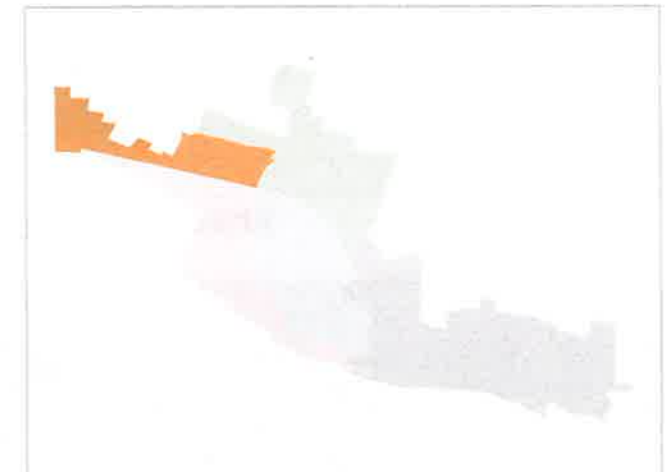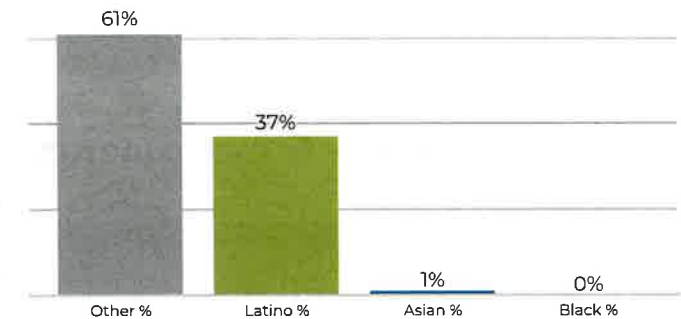
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,780	121	4.6%	1,210	43.5%	1,477	53.1%	73	2.6%	20	0.7%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,841	1,126	61.2%	691	37.5%	18	1.0%	6	0.3%

District B
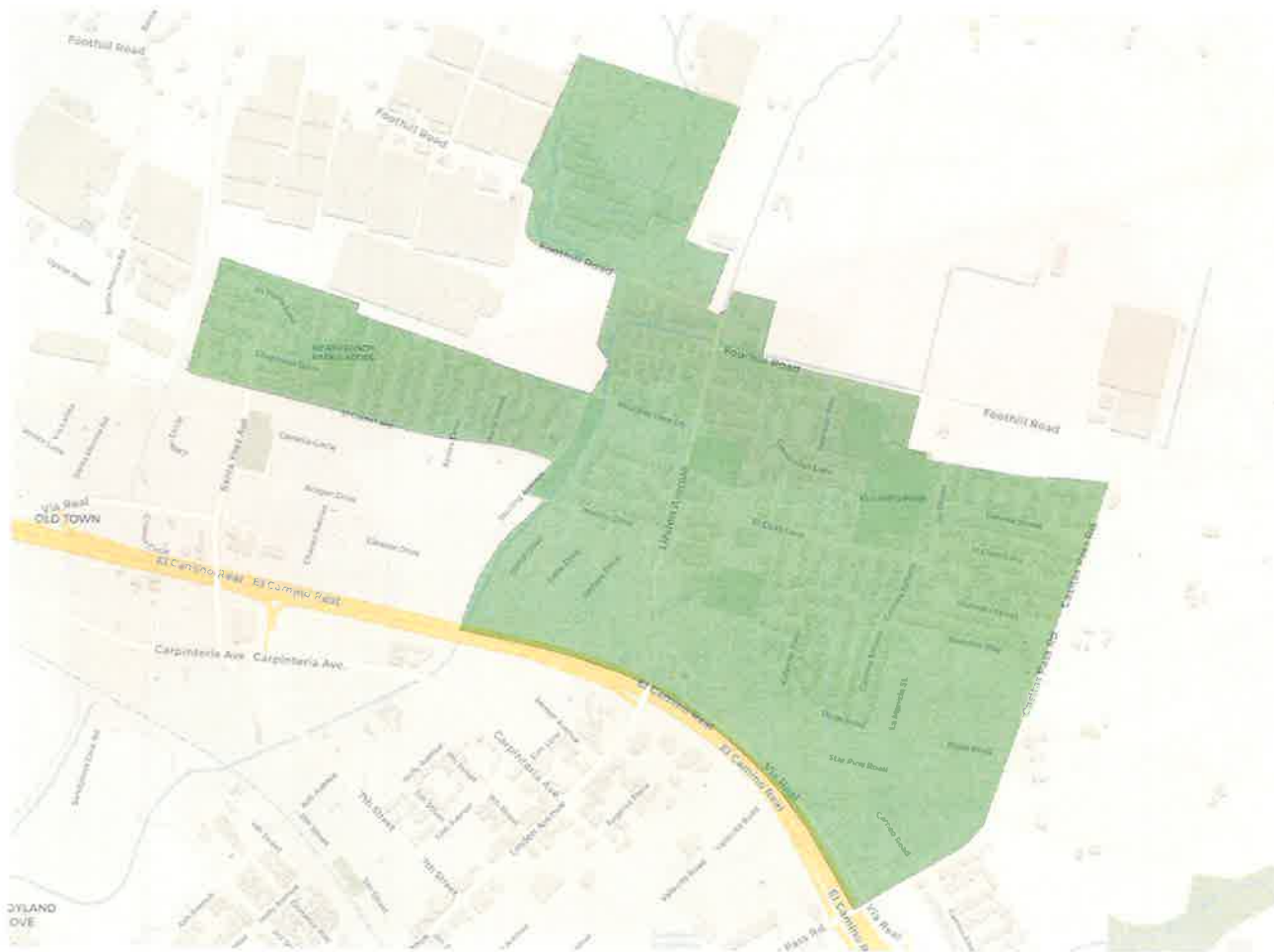
2020 Census
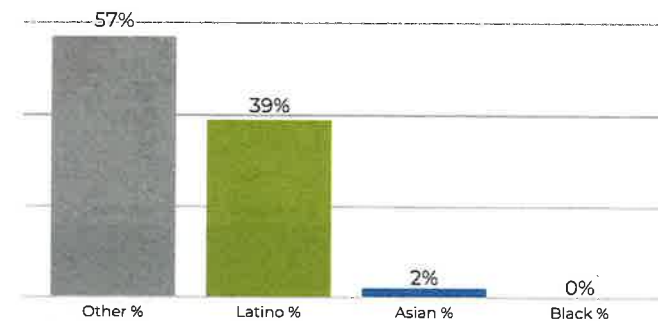
- Other %: 57%
- Latino %: 39%
- Asian %: 2%
- Black %: 0%

Citizen Voting Age Population

- Other %: 75%
- Latino %: 18%
- Asian %: 5%
- Black %: 0%
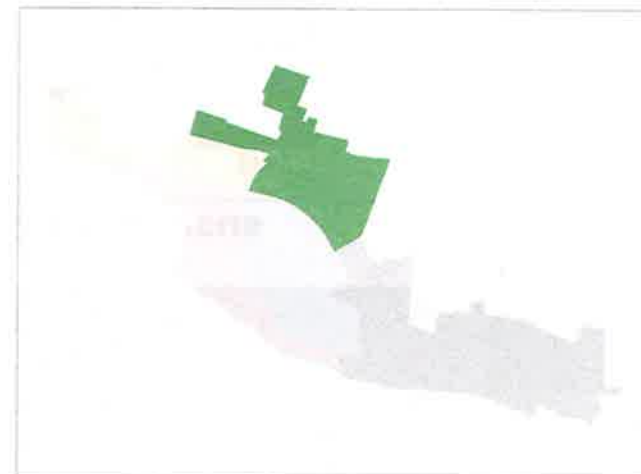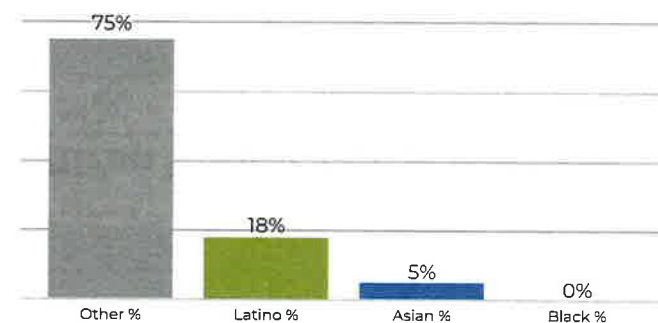
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,789	130	4.9%	1,611	57.8%	1,106	39.7%	63	2.3%	9	0.3%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
2,025	1,530	75.6%	383	18.9%	112	5.5%	0	0.0%

District C
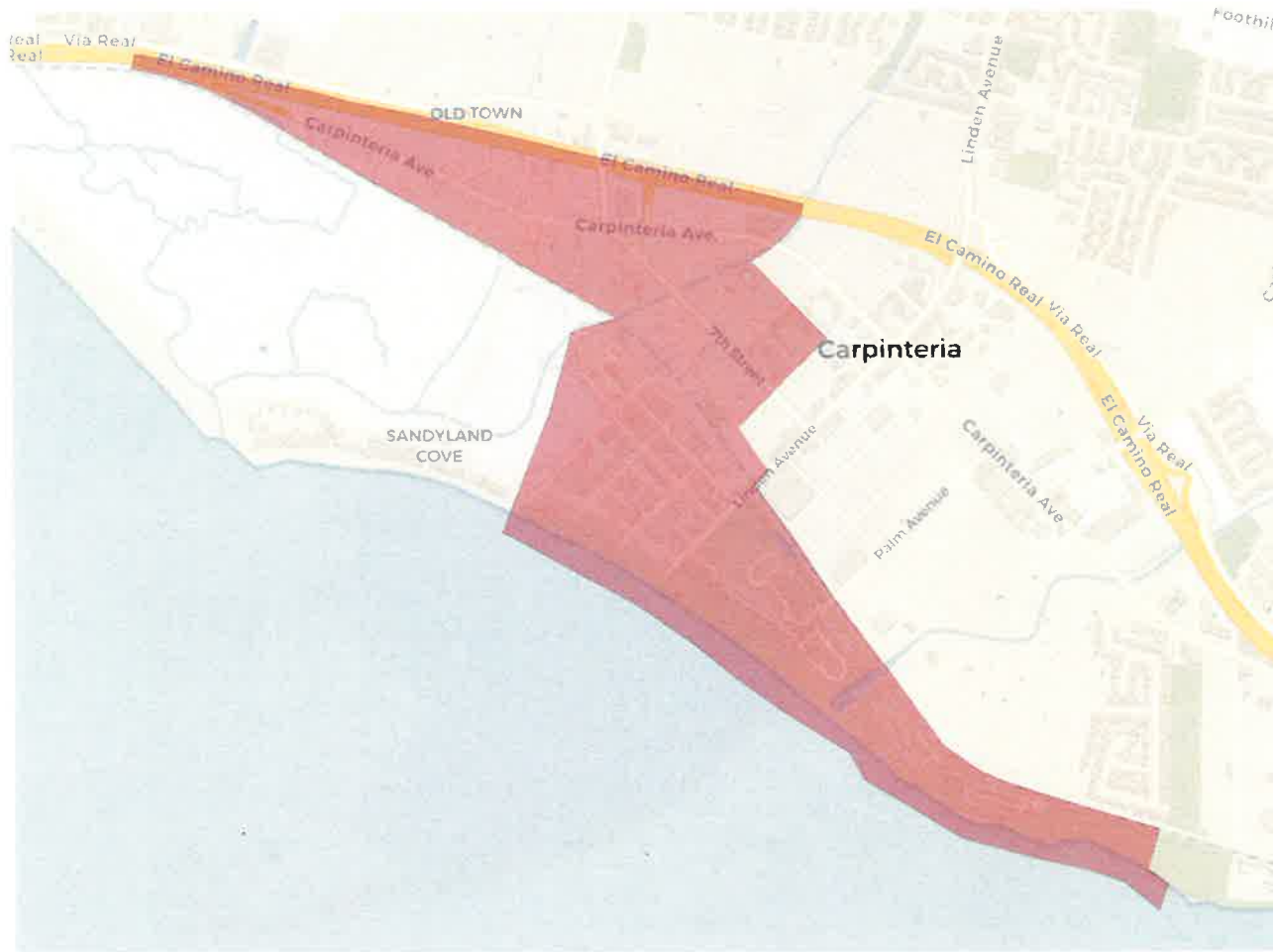
2020 Census
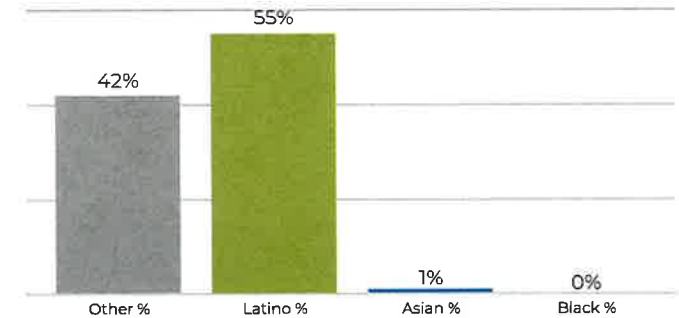
	Other %	Latino %	Asian %	Black %
	42%	55%	1%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	66%	33%	0%	0%
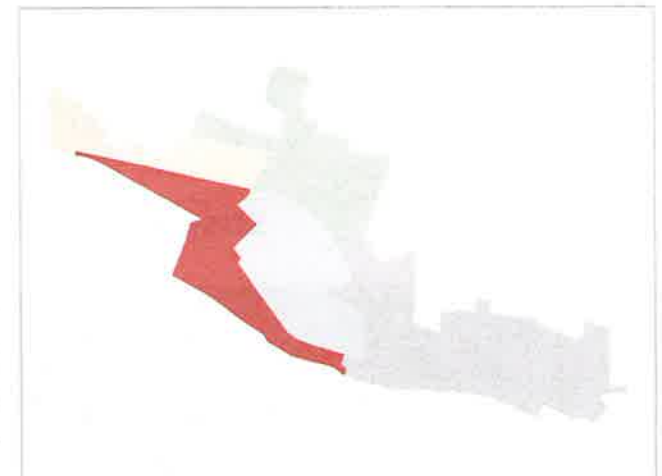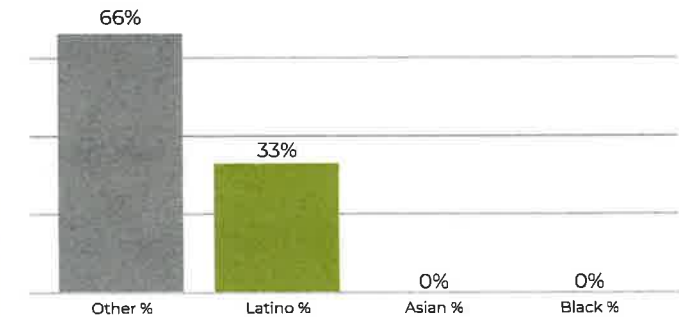
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,572	-87	-3.3%	1,104	42.9%	1,427	55.5%	26	1.0%	15	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,476	976	66.1%	496	33.6%	4	0.3%	0	0.0%
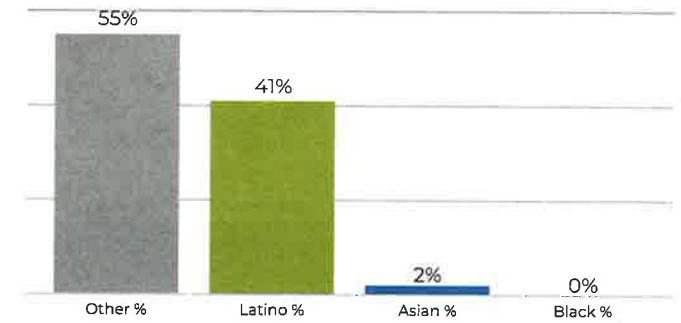
City of Carpinteria
Draft Plan C

District D

2020 Census

	Other %	Latino %	Asian %	Black %
	55%	41%	2%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	76%	22%	0%	0%
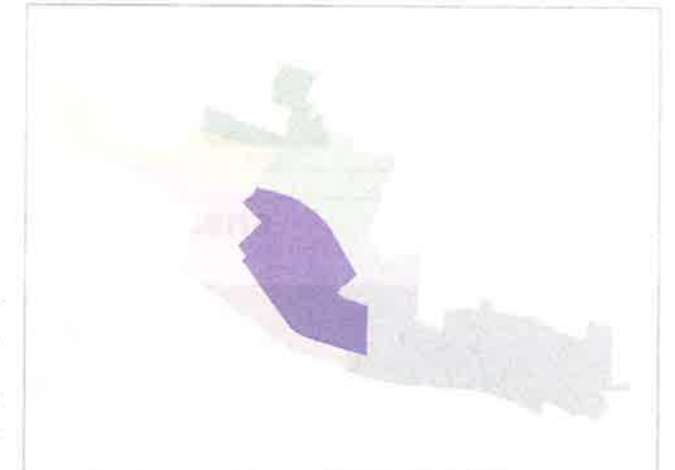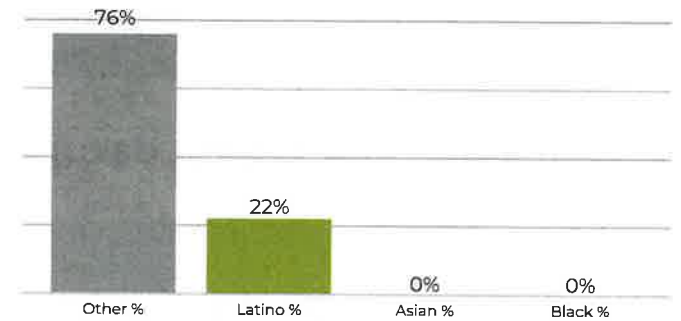
Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,573	-86	-3.2%	1,435	55.8%	1,063	41.3%	60	2.3%	15	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,946	1,484	76.3%	440	22.6%	8	0.4%	14	0.7%

District E

2020 Census

	Other %	Latino %	Asian %	Black %
	41%	54%	3%	0%

Citizen Voting Age Population

	Other %	Latino %	Asian %	Black %
	59%	35%	3%	1%

Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
2,579	-80	-3.0%	1,074	41.6%	1,412	54.7%	77	3.0%	16	0.6%

Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %
1,495	884	59.1%	527	35.3%	56	3.7%	28	1.9%